ENERGY ECONOMICS

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Understanding Energy Security in China

BY

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Preface

Since the Industrial Revolution, fossil energy such as coal and oil has gradually replaced fuel wood as the main body of energy consumption. With the restraints in natural endowment and distribution of fossil energy resources, the international energy trade has emerged and expanded rapidly. The issue on how to ensure sustainable and stable energy supply in the complex international energy trade has aroused general concern among energy-importing countries. As the first world oil crisis caused by the oil embargo movement launched by Arab countries in 1973 led to huge economic losses of industrialized countries such as in European and American countries, the global economic growth rate decreased from 6.8% in 1973 to 2.8% in 1974. In order to cope with the oil supply shortage, the Organisation for Economic Co-operation and Development (OECD) established the International Energy Agency (IEA) in 1974 and initially defined the concept of energy security as the uninterrupted availability of energy sources at affordable prices, which means that the energy supply shortage amount shall not exceed 7% of energy imports in the last year, and there shall be no continuous and unaffordable high oil prices.

Based on the long-term attention to and research on the energy security issue, we consider that the national energy security can be divided into two levels, energy economic security and energy eco-environmental security, among which economic security refers to traditional energy supply security, and eco-environmental security refers to energy use security. In this book, energy security is defined as reliable, affordable, and uninterruptible energy supply that can meet the demands of national economic development and ensure the production and use of energy never destroys the sustainable development of ecological environment. In fact, the national energy security is just like a roof consisting of several tiles, and each tile represents an influencing factor of energy security, such as geopolitics, energy transport, energy prices, energy reserves, armed conflicts, sabotage, strikes, technologies, accidents, natural disasters, and pollutant emission of energy consumption. Just like any defective tile may affect or cause rain leakage of a house to some extent, any factor may affect the national energy security.

Since the beginning of the industrialized development stage, energy, similar to capital and labor, has become a production factor with significant influence on the national economy. In particular, in the current period with high oil prices, the energy crisis has become one of the important blasting fuses for evolution and development of the economic crisis. Therefore, energy security has been an important part of national security, arousing general concern among all countries in the world.

In recent years, the international energy market has been turbulent frequently. In 2008, the global financial crisis caused by the US subprime mortgage crisis led to collapse in international crude oil prices, sharp decrease in investment, and reduction in energy demands. However, the international oil prices

returned to the high level of USD 80/bbl rapidly when many international forecasters and investment banks reduced their future energy expectations in succession. The price fluctuation like a "roller coaster" had strong impact on the energy supply security of all energy-importing countries. With the outbreak of "Jasmine Revolution" in North African countries from the end of 2010 to the beginning of 2011 hitting the international energy market again when the countries hadn't gone out of the shadows of global financial crisis and European debt crisis, the crude oil prices rapidly broke through USD 100/bbl and 110/bbl in succession. The turbulent political situation in North African oil-exporting countries such as Sultan and Libya caused huge fluctuation to the oil investment, production, and trade. As the Gaddafi government was overthrown in August 2011, the storm of "Jasmine Revolution" blew over temporarily, and the international oil market went smoothly by a rare chance. *However, good times didn't last long. As the Iran nuclear crisis broke out again, with the further worsening of relationship between US and Iran, Iran claimed the use of force to block the Strait of Hormuz in case of any conflict between the United States and Iran. As the United States and Europe jointly carried out economic sanctions to Iran at the beginning of 2012, Iran responded intensely and threatened to interrupt the oil supply to all European countries. Meanwhile, the three main Asian oilimporting countries including China, Japan, and India successively reduced their oil import volumes from Iran under international pressure. In this case, the international oil market has been trapped in turbulence again, and the geopolitics of international energy has been increasingly complex and changeable.

As the largest energy-consuming country and the second largest oil-importing country in the word, China has faced with the net import of all fossil energy since 2009. With the increasing external dependence of energy year by year as well as frequent occurrence of "oil shortage," "coal shortage," and "electricity shortage," the energy security issue has been increasingly serious. What is the level of energy security in China? How to improve the national energy supply security and reduce the energy trade risks? All of these hot issues have attracted the common attention of decision-makers and researchers.

This book carries out systematic research starting with the history of world energy geopolitics and domestic energy security, focusing on hot issues such as the complexity of the international energy market, domestic energy import trade risks, domestic strategic energy reserve strategies, impact of energy crisis on the domestic economy, problems of domestic energy poverty, effects on the environment and health by energy consumption, potential analysis on key energy-saving industries, development potential of renewable energy, energy security early-warning and contingency plan, international comparison of energy security, etc. in order that national relevant decision-making departments provide decision-making reference and information support. The main issues discussed in this book include the follows:

• World energy supply and demand and evolution of China's energy security

The distribution of world energy consumption and supply is significantly imbalanced. On the one hand, with the turbulent political situation in Middle

East and North Africa, the world energy production and trade patterns have been changing; on the other hand, under the impact of global financial crisis and European debt crisis, the world energy consumption pattern has also been changing quietly, and energy consumption in emerging countries such as China and India has expanded rapidly. All of these factors lead to a trend of increasingly diversified world energy trade. Meanwhile, the global climate change is attracting more and more attention. As various countries have taken actions and measures to mitigate the global climate change in succession, the world energy consumption structure is transforming into one focusing on clean and renewable energy. Based on the systematic analysis of the world's energy supply and demand situation, this chapter comprehensively elaborates the history of and current challenges for domestic energy security.

• World energy geopolitics and China's energy diplomacy

The development history of energy, especially the development history of oil, is actually a history of local wars. In the history, wars caused by scrambling for oil resources broke out one after another, leading to the intricate and complex world energy geopolitical relations. China has gradually transformed from an energy-importing country to an energy-exporting country since the founding of the People's Republic of China (PRC), but has become an energy net-importing country again in recent years. The energy diplomacy policies of China have also constantly varied with its role in energy trade. Starting with the development history of the world energy geopolitics, this chapter discusses on the role and influence of energy diplomacy in national energy security.

• Oil price and China's energy security

Since the financial crisis broke out in 2008, the international oil price has experienced steep rise and fall like a roller coaster due to the linkage between oil market and financial market, causing great impact on the energy security of oil-importing countries. In addition, the soaring oil price since 2002 has significantly stimulated the biofuel development in America and Europe, causing contradictory dispute between oil security and food security. This chapter carries out quantitative research on the complexity of oil market, impact of oil price fluctuation on the energy supply and demand and the economy, financial oil development risks, future trend of international oil price, China's energy security, etc.

• China's energy trade and transportation risk research

In particular, the significant imbalanced distribution of world energy resources, the highly concentrated and monopolistic international energy trade, and the long-distance energy transportation bring unpredictable risks to energy trade. At present, China's energy trade is mainly based on the oil import trade, which is frequently accompanied with unreasonable phenomena such as "buying when price rises and not buying when price drops" and "price-volume increase." Based on the systematic analysis of main transportation corridors for China's energy import, this chapter carries out quantitative research on the composite risk of China's oil import, risk comparison of crude oil trade between China and America, characteristics and transportation risk

analysis of China's coal trade, and characteristics and transportation risk analysis of China's natural gas trade, so as to provide decision-making support for the reduction of energy trade and transportation risks in China.

• Research on China's energy reserve strategies

To ensure national energy supply security, China is accelerating the construction of the national strategic oil reserves and emergency coal reserves. In the face of intensive fluctuations of the international crude oil price, how can we minimize the total security cost through timely establishment and dynamic supplement of strategic reserves? In case of oil supply shortage in the future, how can we release the national strategic oil reserves to defuse the crisis? Which are the reserve strategies that should be taken to China's energy reserves according to different storage characteristics of oil, coal, and natural gas? For the problems above, this chapter sets up the optimization model and carries out quantitative research on China's energy reserve strategies.

Research on key energy-saving regions and industries on the premise of ensuring energy security

Significant energy saving is important to slow down the growth rate of energy imports and ensure national energy security. The energy-saving and emission-reduction work in different regions shall be adjusted according to the local conditions due to the extremely imbalanced regional economic development and energy consumption in China as well as the relatively large difference of marginal energy-saving costs in different economic regions. This chapter carries out quantitative research on the issues including the key energy-saving departments in the regions, the degree of inter-provincial difference of energy intensity among the departments, the key energy-saving regions of the departments, and the differences of energy-saving in residents' lives between rural and urban regions and among different regions, with the hope to provide decision-making information support for energy-saving and emission-reduction work of the 12th Five-year Plan.

• Role of clean and renewable energy in the national energy security

With the rapidly decreasing reserve-production ratio of the global fossil energy as well as the increasingly serious negative effects of the use of fossil energy on the environment, energy security, especially fossil energy supply security, has become a great challenge for world economic development at present. Striving to develop clean and renewable energy and reducing the dependence on fossil fuels have become important ways for developed countries to improve their national energy security. This chapter carries out systematic analysis focusing on the utilization of clean and renewable energy, clean and renewable energy policies of major countries in the world, the potential of clean and renewable energy resources in China, and its influence on China's energy supply security.

• Energy poverty and energy use security

Energy poverty is one of the three major challenges for energy development all over the world. The extensive existence of energy poverty restricts sustainable development in all countries in the world, especially the developing countries, hinders the establishment of the social justice systems, increases the social environment pressure, threatens the health of residents, and further, influences the secure atmosphere of energy consumption. Energy poverty and energy use security are in a close relation of mutual restriction and mutual effect, so the energy poverty alleviation work will ultimately benefit the improvement of energy use security. China is one of the countries with concentrated population under energy poverty, but the composition of the population under energy poverty has certain specificity compared with other countries. This chapter carries out a systematic analysis on the influencing factors of energy poverty, the relation between energy poverty and public health, and the relation between energy poverty and energy use security, as well as quantitative research on the current situation of regional energy poverty in China.

• Research on the impact of energy crisis on China's macro-economy

An energy crisis is always the blasting fuse of an economic crisis. The three energy crises since the 1970s have caused significant impacts on the world's economic growth, social inflation, employment, etc. As the world's biggest energy consumer and second largest oil importer, China relies more and more on foreign energy. In case of any energy crisis in the future, we cannot imagine how great the impact on China's economy will be. Based on a comprehensive analysis on the impact of historical energy crises on macro-economy, this chapter carries out quantitative research on the impact of oil supply shortage and oil price rise on China's macro-economy by the China Energy & Environmental Policy Analysis (CEEPA) system.

• Energy consumption and public health in China

As the deterioration of urban air quality seriously threatens the health of urban residents, the urban air pollution in China has become an important influencing factor of national energy use security. Urban pollution in most cities of China is mostly as a result of coal burning, with pollutants mainly occurring from fossil energy consumption. Starting with the issue on how energy consumption influences the environment and public health, this chapter carries out quantitative research on the evaluation on health effect in the environment with urban atmospheric pollution, the economic evaluation on urban atmospheric pollution and public health effect, the evaluation on health effect in the environment with pollutant emissions from major energy consumption departments, and the influence of pollutant emissions from major energy consumption departments on public health as well as the economic evaluation.

 Research on the comprehensive comparison of energy security in typical countries

Energy-importing countries are different in the energy consumption structure, energy import resources, energy reserve modes, and relevant energy policies depending on their different natural endowment, geographic locations, and geopolitics of energy resources. In order to ensure energy security, America and other developed countries have established the International Energy Agency, on the one hand, and successively prepared and introduced a series of policies and measures for ensuring the energy security, on the other hand. For both supply security and use security, this chapter establishes a set

of energy security evaluation index systems and carries out quantitative research on the changing trend of energy security in China, America, Germany, Japan, and India in recent years, so as to provide decision-making support for ensuring China's energy security.

• Outlook of China's energy security in 2020

In the future, what will be the changing trend of China's energy supply and demand? How will energy trade and transportation risks change? How will energy reserves develop? Can energy poverty be controlled or solved? For the problems above, based on the quantitative researches in previous chapters, this chapter carries out forecasting analysis on China's energy security in 2020 and puts forward policy recommendations on China's energy security policies.

To further be committed to scientific research, personnel training, and international exchange of energy and environmental policies, in 2006, I cooperated with professors such as Yong-Fa Xu and Ke-Yu Liu of CNPC Economic and Technology Research Institute to found the Center for Energy and Environmental Policy Research¹ and served as the first Director of the center. In 2009, invited by Academician Hai-Yan Hu, President of Beijing Institute of Technology (BIT), and Professor Da-Cheng Guo, Secretary of the Party Committee, I together with the core members of my team joined BIT and established the Center for Energy and Environmental Policy Research, BIT (CEEP-BIT), subordinate to the School of Management and Economics, BIT, with the approval of the President's Office Will.

For this book, Yi-Ming Wei and Gang Wu were responsible for the overall design, planning, organization, and compilation; Gang Wu, Hua Liao, Jian-Ling Jiao, Qiao-Mei Liang, Lan-Cui Liu, Lu-Tao Zhao, Shi-Wei Yu, Zhong-Yuan Ren, Bin Fang, Kang Li, Liang-Qiong Xiong, Wei-Dong Zhao, Zhi-Shuang Zhu, Ke Wang, Bing Wang, Tao Wang, Qian Wang, and Yun-Fei Yao completed the contents of relevant chapters in this book. Zhao-Hua Wang, Ju-Liang Jin, Zhi-Yong Han, Jiu-Tian Zhang, Xiao-Wei Ma, Bao-Jun Tang, Yue-Jun Zhang, and Rui-Guang Yang participated in the discussion and proof-reading of partial chapters in this book. This book is the manifestation of the collective wisdom of the Center for Energy and Environmental Policy Research.

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Inevitably, there might be some defects, deficiencies, and even mistakes in this book due to our limited knowledge. Please don't hesitate to criticize and correct us!