Rethinking Community Sanctions

Praise for Rethinking Community Sanctions

What do community sanctions look like in Australia in the 21st century? What can be done to realise their progressive potential and minimise their insidious effects? This lively, theoretically informed, empirically grounded book, written by a group of scholars with a deep knowledge of Australia's penal system, opens up new ways of thinking about a form of sanctioning that is widely used but little understood.

David Garland, New York University, USA

Drawing on the leading international literature on punishment, and further contributing to it, *Rethinking Community Sanctions* provides the first book-length study of community sanctions in Australia that is both comprehensive in scope and critical in nature. It redresses the profound imbalance between the critical attention devoted to the prison as a sanction and that directed at the far more common reliance on punishment and surveillance in the community, and it carefully elucidates the connections between the two. It does so with particular reference to those most vulnerable to being ensnared in the carceral dragnet. And it offers a positive alternative vision for the future of community sanctions. As much as academics should be drawn to this book, so too should lawyers, criminal justice practitioners and politicians who care about the current trajectory of the penal system.

> Russell Hogg, Honorary Professor, Centre for Crime, Law and Justice, Faculty of Law, University of New South Wales, Australia

This brilliant book offers the first critical analysis of community sanctions in contemporary Australia – but its contribution goes much further than that. It is the first study anywhere to properly develop a decolonising perspective on this topic. Both by putting the present-day injustices in their proper historical context and by centering three populations who are too often marginalised in and by penal policy, practice and scholarship (indigenous people, women and people with mental health disorders and/or cognitive disabilities), this book represents a major advance in the study of probation and parole, but also in how we understand relationships between punishment, community and society more generally. Everyone who cares about those relationships should read it, digest it and use it.

Fergus McNeill, Professor of Criminology and Social Work, University of Glasgow, UK A compelling, comprehensive conceptual and empirical analysis of the social, political and legal nuances of community correctional practices in Australia, this book shows how the risk episteme underpinning community sanctions is limited and has differential effects on women, people with disabilities and racialised and Indigenous populations. The authors challenge us to reflect on the administrative and operational limits of these sanctions, binaries of community/custody, welfarist/risk and harsh/'soft' penalties. Readers are asked to scrutinise how technological, sociopolitical and populist rationalities reconfigure supervision, while simultaneously remaining hopeful about the potential of 'community' sanctions.

Kelly Hannah-Moffat, Centre of Criminology and Sociolegal Studies, University of Toronto, Canada This page intentionally left blank

Rethinking Community Sanctions: Social Justice and Penal Control

BY

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Table of Contents

List of Figures and Tables		ix
List of Ab	breviations	xi
About the	Authors	xv
Acknowled	lgements	xvii
Chapter 1	Rethinking Community Sanctions	1
Chapter 2	Convergence and Divergence in Community Sanctions Policies	25
Chapter 3	Legal Processes and Community Sanctions	51
Chapter 4	Public Opinion, Signal Crimes and Narrowing 'Experiential Distance'	77
Chapter 5	'Less Than More Likely Than Not': Risk Mentalities, Technologies and Practices	107
Chapter 6	Whither Rehabilitation?	131
Chapter 7	Groups Vulnerable to Penal Control	153
Chapter 8	Politics and Democracy: Opening Up the Community Sanctions Landscape	179

Cases and Legislation	195
Appendix: Uluru Statement From the Heart	197
References	199
Index	227

List of Figures and Tables

Figures

Chapter 1

Figure 1.1.	Rates of Community-Based Orders & Imprisonment, Australia 2001–2020 (March Quarter, per 100,000 Adults).	12
Figure 1.2.	Rates of Community-Based Orders & Imprisonment, Australian States & Territories, March 2020 (per 100,000 Adults).	14
Chapter 2		
Figure 2.1.	Trends in Rates of Community-Based Orders, NT, NSW, Victoria and Australia, March 2002–2020 (per 100,000 Adults).	, 46
Figure 2.2.	Aboriginal and Torres Strait Islander People Subject to Community-Based Orders, Australian States and Territories, March 2020 (Number).	48
Tables		
Chapter 1		
Table 1.1.	People Subject to Community-Based Orders or Imprisonment, Australian States and Territories (March 2020).	13

Chapter 2

Table 2.1.	Summary Characteristics of NT, NSW and	
	Victoria.	45

Rates of Imprisonment and Community-Based Orders for Aboriginal and Torres Strait Islander People, States and Territories, 2019–2020 (Age standardised rates).	47
Sanctions Administered by Corrective Services During 2019–2020.	53
People Serving Community-Based Orders by Type of Order, for States and Territories, March 2020 (Number).	54
	Orders for Aboriginal and Torres Strait Islander People, States and Territories, 2019–2020 (Age standardised rates). Sanctions Administered by Corrective Services During 2019–2020. People Serving Community-Based Orders by Type of Order, for States and Territories,

List of Abbreviations

ABS	Australian Bureau of Statistics
ACCO	Aboriginal Community Controlled Organisation
ACT	Australian Capital Territory
AJA	Aboriginal Justice Agreements
ALRC	Australian Law Reform Commission
AOD	Alcohol and Other Drug
APB	Adult Parole Board (Victoria)
ARC	Assessment Referral Court
BOCSAR	Bureau of Crime Statistics and Research (NSW)
CBO	Community-Based Order (NT)
CBT	Cognitive Behavioural Therapy
CCO	Community Correction Order
CCS	Community Correctional Services (Victoria)
CCt.O	Community Custody Order (NT)
ССТО	Combined Custody and Treatment Order
CIA	Community Impact Assessment
CISP	Court Integrated Services Program
CJP	Community Justice Program
COMMIT	Compliance Management or Incarceration in the Territory
CREDIT	Court Referral of Eligible Defendants into Treatment
CRO	Conditional Release Order
CSNSW	Corrective Services NSW
CWO	Community Work Order
DRC	Royal Commission into Violence, Abuse, Neglect and Exploitation of People With Disability
EBP	Evidence-Based Policy and Practice

FOM	
EOMS	Extra Offender Management Services
EQUIPS	Explore, Question, Understand, Investigate, Practice, Plan and Succeed
ESO	Extended Supervision Order
GLM	Good Lives Model
HMIP	Her Majesty's Inspectorate of Probation
HOPE	Hawaii's Opportunity Probation With Enforcement
ICCO	Intensive Community Correction Order (NT)
ICO	Intensive Correction Order (NSW)
JR	Justice Reinvestment
LGA	Local Government Area
LSI-R	Level of Service Inventory - Revised
LSI-R:SV	Level of Service Inventory - Revised: Screening Version
MACNI	Multiple and Complex Needs Initiative
MERIT	Magistrates Early Referral into Treatment
MHD&CD	Mental Health Disorders and Cognitive Disabilities
NAAJA	North Australian Aboriginal Justice Agency
NGO	Non-Governmental Organisation
NOMS	National Offender Management Service
NPP	Non-parole Period
NSW	New South Wales
NSWLRC	New South Wales Law Reform Commission
NSWSPA	NSW State Parole Authority
NT LRC	NT Law Reform Committee
NT	The Northern Territory
OMF	Offender Management Framework
PACCOA	Probation and Community Corrections Officers' Asso- ciation of Australia
PGI	Practice Guide for Intervention (NSW)
PSA	Post Sentence Authority (Victoria)
Qld	Queensland
RCADIC	Royal Commission into Aboriginal Deaths in Custody
RCPDCNT	Royal Commission into the Protection and Detention of Children in the Northern Territory
RNR	Risk-Need-Responsivity

SA	South Australia
SCAV	Sentencing Advisory Council Victoria
Tas	Tasmania
TJ	Therapeutic Jurisprudence
UK	United Kingdom
Vic	Victoria
VISAT	Victorian Initial Screening Assessment Tool
WA	Western Australia
WACC	Western Australia Community Corrections
WDO	Work and Development Order

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